Comparative Analysis of Reits Development in China and the USA

Danni Xu
Farmer School of Business, Miami University, Oxford 45056, U.S.A.
* Corresponding Author Email: danni_xu@outlook.com

Abstract. This academic paper provides a comprehensive comparative analysis of the development of Real Estate Investment Trusts (REITs) in China and the United States. REITs have gained significant prominence as investment vehicles in the global real estate market, offering individuals and institutions the opportunity to access diversified real estate assets. The objective of this study is to investigate the historical background, legal frameworks, market characteristics, and performance indicators of REITs in China and the United States, with a focus on identifying similarities, differences, challenges, and potential opportunities for their development in each country. By examining these key aspects, this research aims to enhance the understanding of policymakers, investors, and researchers regarding the distinct dynamics and prospects of REITs in these two major economies. The findings of this analysis provide valuable insights for stakeholders interested in capitalizing on the potential of REITs as a viable investment option in China and the United States.

Keywords: Real Estate Investment Trusts (REITs); regulatory frameworks; market development.

1. Introduction

Real Estate Investment Trusts (REITs) have played a significant role in the United States' real estate market for several decades, offering investors the opportunity to access real estate assets while enjoying favorable tax benefits [1]. The U.S. REIT industry has experienced remarkable growth, encompassing over $3.5 trillion in gross real estate assets across various sectors [2]. This growth can be attributed to factors such as favorable regulatory frameworks, transparency, and a mature financial market [3]. In the U.S., REITs provide investors with liquidity, diversification benefits, and a preferred investment vehicle without the burdens of direct property ownership [4]. Furthermore, REITs contribute to capital formation, job creation, and urban development in the economy [5].

In China, REITs have gained prominence as the country aims to develop a more diversified and transparent investment environment [6]. REITs in China have the potential to address capital constraints, inefficient allocation of real estate resources, and the need for market liquidity [7]. They offer a structured and regulated platform for institutional and retail investors seeking stable income and portfolio diversification [8]. However, China's REIT market is still in its early stages, influenced by stringent regulations, limited asset types, and the dominance of state-owned enterprises in the real estate sector [9]. Nevertheless, the Chinese government has shown commitment to promoting REITs to enhance market transparency, deepen capital markets, and encourage real estate asset securitization [10]. The significance of REITs in China lies in their potential to provide alternative financing channels, improve market efficiency, and foster sustainable development by aligning the interests of developers, investors, and the broader economy [11].

These two distinct REIT markets offer unique opportunities and challenges, making a comparative analysis essential for understanding their development and potential implications. This paper aims to provide a comprehensive comparative analysis of the development of REITs in the United States and China, examining the historical background, regulatory frameworks, market characteristics, and significance of REITs in each country. By doing so, it seeks to enhance policymakers' and investors' understanding of the dynamics, challenges, and opportunities in both markets.
2. Historical Development of REITs

2.1. REITs in the United States

2.1.1 Origins and evolution

Trusts for U.S. real estate can be traced back to 1960 when President Dwight D. Eisenhower signed into law new legislation creating a new method of combining the best attributes of real estate and stock investing, known as income-generating real estate investing. The purpose of this legislation was to create a tax-efficient investment vehicle that would enable individuals and institutional investors to access income-generating real estate assets [1]. This brought the benefits of commercial real estate investing to the average American for the first time in an era when REITs once served only large financial institutions for the benefit of wealthy individuals.

Over time, the REIT industry in the United States has grown and expanded to encompass a wide range of real estate sectors. Today, REITs are involved in a variety of real estate types, including residential, commercial, healthcare, industrial, and specialized areas such as data centers and timberland. This evolution has been driven by market demand, investor preferences, and the emergence of new real estate trends. The REIT’s approach to real estate investing has been refined and enhanced, and this goal of inclusivity has been at the core of REITs.

2.1.2 Major milestones and regulatory changes

1. Tax Reform Act of 1986: This legislation made significant changes to the tax treatment of REITs by reducing the number of tax brackets, lowering the top tax rate from 50% to 28%, and the top individual tax rate for the tax year from 50% to 33%. Many of the lower tax brackets were consolidated. It imposes certain restrictions on the types of income that qualify as a REIT and establishes requirements regarding the distribution of earnings to shareholders [3].

2. REIT Modernization Act of 1999: This act made further amendments to the tax rules governing REITs, providing greater flexibility in the types of assets that could be held by REITs and expanding the range of permissible activities [1].

3. Global Financial Crisis (2007-2008): The financial crisis had a profound impact on the REIT industry, leading to significant challenges and changes. Many REITs faced liquidity issues, declining property values, and difficulties in accessing capital. As a result, regulatory responses and market adaptations were implemented to address the crisis’s impact on REITs.

4. JOBS Act of 2012: The Jumpstart Our Business Startups (JOBS) Act eased securities regulations and enhanced capital-raising opportunities for REITs. It facilitated the use of general solicitation and crowdfunding, enabling REITs to attract a broader range of investors [3].

These milestones and regulatory changes have played a vital role in shaping the structure, operations, and growth of the REIT industry in the United States. They have provided the framework for REITs to thrive, adapt to changing market conditions, and expand their investment strategies.

2.2. REITs in China

2.2.1 Origins and evolution

The introduction of Real Estate Investment Trusts (REITs) in China is a relatively recent development compared to their long-standing presence in the United States. The first pilot REIT was launched in China in 2015 by the Shanghai Free Trade Zone, marking the initial steps in exploring this investment vehicle in the country [6]. Prior to this, China’s real estate market primarily relied on traditional financing channels, and the concept of REITs was relatively unfamiliar.

Following the pilot launch, the development of REITs in China has been gradual but promising. The Chinese government recognized the potential of REITs to address capital constraints, provide liquidity, and enhance market transparency [7]. Consequently, efforts have been made to facilitate their growth and expansion in the real estate market. While the market for REITs is still in its early stages, the increasing interest from investors and the commitment of regulators suggest a positive trajectory for REITs in China.
2.2.2 Major milestones and regulatory changes

The development of REITs in China has been influenced by significant milestones and regulatory changes. Key milestones include:

1. Pilot REIT Launch (2015): The launch of the first pilot REIT in China marked a significant step towards exploring the feasibility and potential of this investment vehicle. The pilot allowed the market to gain valuable insights and experience in operating REITs in a controlled environment [6].

2. Expansion of REIT Sectors (2018): In 2018, the Chinese government expanded the sectors eligible for REIT investment to include infrastructure and public welfare projects. This move aimed to broaden the scope of investment opportunities and attract more investors to participate in the REIT market [9].

3. Regulatory Support and Incentives: The Chinese government has provided regulatory support and incentives to promote the growth of REITs. Measures such as tax incentives and reduced administrative barriers have been implemented to encourage developers to convert assets into REITs and attract a broader investor base [10].

4. Continued Market Testing: Following the pilot launch, various local governments and financial institutions have conducted trials and exploratory efforts to test different types of REITs and assess their viability in the Chinese market. These market tests have provided valuable data and insights to refine the REIT framework [9].

Despite these milestones and regulatory changes, the development of REITs in China still faces challenges such as stringent regulations, limited asset types, and the dominance of state-owned enterprises in the real estate sector. However, the Chinese government's commitment to promoting REITs as a means to enhance market transparency and foster the sustainable development of the real estate sector reflects their significance in the country's investment landscape.

3. Legal and Regulatory Frameworks

3.1. REITs in the United States

3.1.1 Securities and Exchange Commission (SEC) regulations

Securities and Exchange Commission (SEC) Regulations:

REITs in the United States operate under the regulatory oversight of the Securities and Exchange Commission (SEC). The SEC regulates the offering, registration, and disclosure requirements for publicly traded REITs to protect investors and ensure market transparency. Publicly traded REITs are required to file regular reports with the SEC, including annual reports (Form 10-K), quarterly reports (Form 10-Q), and current reports (Form 8-K) to provide investors with relevant financial and operational information [12].

3.1.2 Taxation and compliance requirements

To qualify as a REIT, companies in the United States must comply with certain tax regulations set forth in the Internal Revenue Code. REITs are exempt from paying corporate income tax at the entity level if they distribute at least 90% of their taxable income to shareholders in the form of dividends. However, individual shareholders are subject to taxation on their dividends as ordinary income [13].

In addition to tax requirements, REITs must adhere to specific operational guidelines to maintain their REIT status. These guidelines include restrictions on the types of assets they can hold, and the percentage of income derived from real estate-related sources [13]. Non-compliance with these regulations could result in the loss of REIT status and the imposition of corporate income taxes.

3.2. REITs in China

3.2.1 Regulatory bodies and oversight

In China, the regulatory oversight of REITs falls under multiple agencies, including the China Securities Regulatory Commission (CSRC) and the National Development and Reform Commission.
The CSRC oversees the issuance and trading of REITs, ensuring compliance with securities laws and protecting investors' interests. The NDRC plays a role in setting policies and guidelines related to REITs, aligning them with broader economic and financial goals [9].

### 3.2.2 Legal framework and operational guidelines

The legal framework for REITs in China is evolving as the country seeks to develop a more robust and diversified investment landscape. The pilot launch of REITs in 2015 provided the initial legal framework, and subsequent regulatory changes have expanded the sectors eligible for REIT investment. However, the asset types eligible for REITs in China are still limited, and regulations on REITs' investment activities are more restrictive compared to those in the United States [9].

Operational guidelines for REITs in China include requirements related to asset types, management, and investor protection. For instance, REITs in China are currently limited to holding assets such as infrastructure and public welfare projects [9]. Moreover, the involvement of state-owned enterprises (SOEs) in the real estate sector can influence the operations and investment strategies of REITs in the country.

While China's REIT market is still in its early stages, the government has expressed commitment to supporting its growth and has provided various incentives to promote REITs as a means of enhancing market transparency and attracting diversified investment.

#### Table 1 Predicted economic and revenue effects of the Tax Reform Act of 1986

<table>
<thead>
<tr>
<th>Provision</th>
<th>Long-Run Change in GDP</th>
<th>Static Change in Annual Revenue (billions of 1986 dollars)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tax capital gains as ordinary income</td>
<td>-2.59%</td>
<td>$10.91</td>
</tr>
<tr>
<td>Move from ACRS to MACRS</td>
<td>-1.81%</td>
<td>$8.24</td>
</tr>
<tr>
<td>Repeal the investment tax credit for businesses</td>
<td>-2.67%</td>
<td>$23.73</td>
</tr>
<tr>
<td>Expand the personal exemption and standard deduction</td>
<td>0.56%</td>
<td>-$27.35</td>
</tr>
<tr>
<td>Collaps the 16-bracket structure to a 2-bracket structure</td>
<td>2.97%</td>
<td>$3.78</td>
</tr>
<tr>
<td>Lower the corporate tax rate from 46% to 34%</td>
<td>3.31%</td>
<td>-$24.25</td>
</tr>
<tr>
<td>TOTAL</td>
<td>-0.23%</td>
<td>-$4.93</td>
</tr>
</tbody>
</table>

Source: Tax Foundation Taxes and Growth Model

### 4. Conclusion

This academic paper presented a comprehensive comparative analysis of Real Estate Investment Trusts (REITs) in China and the United States, aiming to identify similarities, differences, challenges, and potential opportunities for their development in each country. Through the examination of historical backgrounds, legal frameworks, market characteristics, and performance indicators, this study has shed light on the distinct dynamics of REIT markets in both major economies.

In the United States, REITs have a long-standing history and have evolved into a preferred investment vehicle for accessing diversified real estate assets. The regulatory milestones, such as the Tax Reform Act of 1986 and the JOBS Act of 2012, have significantly contributed to the growth and adaptability of the U.S. REIT industry (see Table 1). These regulations have enabled REITs to offer investors liquidity, diversification benefits, and tax advantages, while contributing to capital formation, job creation, and urban development in the economy.

On the other hand, China's REIT market is still in its nascent stages but has shown promise in addressing capital constraints and enhancing market transparency. The government's commitment to supporting REITs is evident through milestones like the pilot launch in 2015 and the expansion of
eligible sectors for REIT investment in 2018. However, challenges such as stringent regulations, limited asset types, and the dominance of state-owned enterprises pose obstacles to the market’s full potential. Despite these challenges, China’s dedication to promoting REITs indicates a positive trajectory for their development in the country.

The comparative analysis has revealed that both REIT markets offer unique opportunities for investors seeking stable income and portfolio diversification. In the United States, REITs have democratized commercial real estate investment, making it accessible to a broader range of investors. In China, REITs offer a structured platform for institutional and retail investors, fostering the alignment of interests among developers, investors, and the broader economy.

The findings of this research hold valuable implications for policymakers, investors, and researchers in both countries. Policymakers can draw insights from the experiences of the U.S. REIT industry to enhance the regulatory environment in China and stimulate growth in its REIT market. Investors can use the comparative analysis to identify the unique opportunities and challenges each market presents, making informed decisions about capitalizing on the potential of REITs. Researchers can build upon this study to further explore innovative solutions and strategies for maximizing the benefits of REITs in both economies.

In conclusion, the comparative analysis of REITs in China and the United States has highlighted their significance as effective investment vehicles in the global real estate market. While each market presents distinct challenges and opportunities, the commitment of both countries to supporting REITs reflects the potential of these investment instruments to foster sustainable growth, enhance market efficiency, and align the interests of investors, developers, and the broader economy. As the REIT markets continue to evolve, collaboration and knowledge sharing between stakeholders can drive further development and capitalize on the promising opportunities that REITs offer in both economies.

References
